# CIVILIAN POLICE OVERSIGHT AGENCY BOARD Policy and Procedure Review Subcommittee

Dr. William Kass - Chair Tara Armijo-Prewitt Eric Olivas Edward Harness, CPOA Executive Director

### Thursday, April 1, 2021 at 4:30 p.m. By Video Conference

Members Present: Dr. William Kass Eric Olivas Members Absent: Tara Armijo-Prewitt **Others Present** 

Ed Harness, CPOA Valerie Barela, CPOA Ali Abbasi, CPOA Deputy Cdr. Sean Waite, APD Patricia Serna, APD Tanya LaForce, APD Kelly Mensah, CPC Wanda Harrison, CPC

### **Minutes**

- I. Welcome and Call to Order: Chair Dr. Kass called to order the Policy and Procedure Review Subcommittee meeting at 4:32 p.m.
- II. Approval of the Agenda

a. Agenda approved.

#### III. Approval of the Minutes from March 4, 2021

**a.** Minutes from March 4, 2021 approved.

#### **IV.** Discussion Items:

- a. Policies presented at Policy and Procedure Unit (Formerly OPA) March 10, 2021
  - 1. SOP 1-12 Volunteer and Internship Programs
  - 2. SOP 1-54 (Formerly 4-2) Honor Guard Team
  - 3. SOP 2-14 Use of Cell-Site Simulator Technology
  - 4. SOP 2-15 Small Unmanned Aircraft Systems (SUAS) Operations
  - 5. SOP 2-27 Rescue Task Force (For Deletion/Archival)

Civilian Police Oversight Agency

Civilian Police Oversight Agency Board – Policy and Procedure Review Subcommittee Thursday, April 1, 2021 i. Chair Dr. Kass reported on the policies presented at the March 10, 2021 Policy and Procedure Unit (formerly OPA) meeting.

#### b. Policies reviewed at PPRB March 17, 2021

- 1. SOP 1-50 Gun Violence Reduction Unit Advanced (see attached)
- SOP 2-64 Violence Intervention Program Custom Notification Deliveries – Advanced (*see attached*)
- SOP 2-36 Police Press Relations and Release of Police ID Photographs

   Advanced (see attached)
- SOP 3-33 Performance Evaluation and Management System Tabled at PPRB
  - Chair Dr. Kass reported on the following polices reviewed at the PPRB March 17, 2021 meeting to include SOP 1-50, SOP 2-64, SOP 2-36 and SOP 3-33.
  - ii. The Policy and Procedure subcommittee did not have any recommendations for SOP 1-50, SOP 2-64 or SOP 2-36 at this time.
  - iii. The Policy and Procedure subcommittee recommends to submit a "No Recommendation" recommendation for SOP 1-50, SOP 2-64 or SOP 2-36 to the Policy and Procedure Unit (formerly OPA) and will present it at next regularly scheduled CPOA Board meeting for approval.

#### c. Policy and Procedure Identified SOP's

- 1. SOP 3-52 Policy Development Process Status update
  - Deputy Commander Sean Waite, APD provided a status update on SOP 3-52 and is waiting on City Legal to move forward with the policy.
  - Ali Abbasi, CPOA Analyst mentioned a request he received by Policy and Procedure Unit (formerly OPA) to notify them when the CPOA Board does not have any recommendations on a policy during the 30-day review period.

Civilian Police Oversight Agency Civilian Police Oversight Agency Board – Policy and Procedure Review Subcommittee Thursday, April 1, 2021 Page 2 iii. The Policy and Procedure subcommittee discussed possible options on the process and recommends to move a written proposal on a submission process for "No Recommendation" recommendations to the Policy and Procedure Unit (formerly OPA) related to PPRB advanced policies to the next regularly scheduled CPOA Board meeting for approval.

#### V. Other business

- a. Kelly Mensah, CPC Liaison inquired into the policy recommendation process for the Community Policing Councils and Patricia Serna with APD's Policy and Procedure Unit (Formerly OPA) provided Mr. Mensah with weblinks to utilize for submission of CPC recommendations.
- **b.** Chair Dr. Kass mentioned SOP 1-27 Cold Case Unit and provided an update on the policy.
- VI. Next meeting May 6, 2021 at 4:30 p.m.

#### VII. Adjournment

**a.** The meeting adjourned at 5:24 p.m.

APPROVED: William J. Kass Ph. D.

May 6, 2021

Dr. William Kass, Chair Date Policy and Procedure Review Subcommittee

CC: Julian Moya, City Council Staff Ethan Watson, City Clerk Cynthia Borrego, City Council President (via email)

Minutes drafted and submitted by: Valerie Barela, Administrative Assistant Attachments

Civilian Police Oversight Agency Civilian Police Oversight Agency Board – Policy and Procedure Review Subcommittee Thursday, April 1, 2021 Page 5



SOP 1-50

# CPOAB Draft 03/18/21

# 1-50 GUN VIOLENCE REDUCTION UNIT

Related SOP(s), Form(s), Other Resource(s), and Rescinded Special Order(s)

- A. Related SOP(s)
  - 2-64 Violence Intervention Program (VIP) Custom Notification Deliveries
  - 2-70 Execution of Search Warrants
  - 2-91 Investigation of Violent Crimes
  - 5-1 Special Investigations Division (SID)
- B. Form(s)

PD 3109 Pre-Planned Search Warrant Risk Assessment Matrix

C. Other Resource(s)

Gun Violence Reduction Unit (GVRU) Handbook

D. Rescinded Special Order(s)

None

### 1-50-1 Purpose

The purpose of this policy is to establish the duties, functions, and responsibilities of the Gun Violence Reduction Unit (GVRU) that is assigned to the Investigative Services Division (ISD), as well as outline the training requirements for GVRU sworn personnel. The GVRU assists all Field Services Bureau (FSB) personnel with all follow-up investigations on aggravated batteries involving a firearm, with bullet to skin contact.

# 1-50-2 Policy

It is the policy of the Albuquerque Police Department (Department) for GVRU sworn personnel to be responsible for the investigation of crimes that involve a firearm, in which a victim is struck by gunfire. It is also the policy for GVRU sworn personnel to conduct a thorough investigation, in order to successfully identify, locate, and apprehend criminal suspects driving gun violence.

# N/A 1-50-3 Definitions

# A. Life-threatening Injury

Any injury that involves serious physical harm that may result in significant or permanent disfigurement or the loss of a major bodily organ or function, including, but not limited to, the loss of a limb, paralysis, or the loss of eyesight; that may necessitate medical or surgical intervention to prevent permanent impairment; that could

ALBUQUERQUE POLICE DEPARTMENT GENERAL ORDERS					
1111	SOP 1-50	CPOAB Draft 03/18/21			
	potentially cause a significant reduction in the quality of life; or that has the likelihood of causing death.				
B.	B. Serious Crimes Call-Out				
	A serious crimes call-out is generated when an individual sustains a life-threatening injury.				
7 1-50-4	Rules, Responsibilities, and Pre	ocedures			
A.	Investigations				
	1. GVRU sworn personnel shall:				
	<ul> <li>contact, except for:</li> <li>i. Homicides;</li> <li>ii. Shootings completed in the co iii. Shootings involving domestic</li> <li>b. Investigate all shootings in which</li> <li>c. Conduct investigations with the p individuals who engage in gun vio drivers of gun violence in the City information, data gathered by the Investigations shall be determine</li> <li>i. Self-initiated investigations;</li> <li>ii. Surveillance;</li> <li>iii. Utilization of confidential infor iv. Department units; and</li> <li>v. Outside agencies.</li> <li>d. Work closely with the District Atto of criminal suspects identified by</li> <li>e. Confer with Violence Intervention regarding individuals who may be</li> </ul>	violence; an individual accidentally shot themselves; urpose of successfully apprehending blence. These individuals are identified as of Albuquerque through open source Department, and law enforcement databases. d by: mants;			
	2. Investigations shall be prioritized based on:				
	<ul> <li>a. Injuries;</li> <li>b. Criminal history;</li> <li>c. The propensity of violence;</li> <li>d. Gang affiliation; and</li> <li>e. Referrals from the DA.</li> </ul>				
6	critical situations where a specialize	hibited from providing tactical responses to d tactical unit is required. 2 -			



CPOAB Draft 03/18/21

- a. When GVRU sworn personnel must execute a pre-planned search warrant, they shall complete the Form Pre-Planned Search Warrant Risk Assessment Matrix.
- 4. GVRU sworn personnel shall be on-call for:

SOP 1-50

- a. Any call-outs related to aggravated batteries involving a firearm, with bullet to skin contact; and
- b. Serious crimes call-outs, consistent with SOP Investigation of Violent Crimes.

# 7 1-50-5 Training

- A. The immediate supervisor for any sworn personnel in the unitGVRU shall ensure they complete:
  - A.<u>1. Complete GVRU sworn-percennel chall on Nempleto-new personnel orientation</u> training-within thirty (30) days of transferring into GVRU.
  - B.2. Complete GVRU swern perconnel shall er Romplete the required training, as deemed necessary by the GVRU supervisor, and consistent with the Gun Violence Reduction Unit (GVRU) Handbook: and r
  - C.3. <u>CVRU sworn percennel shall c</u>omplete and maintain all specialized training, as deemed necessary by the ISD Commander.



SOP 2-64

# CPOAB Draft 03/18/2021

# 2-64 VIOLENCE INTERVENTION PROGRAM (VIP) CUSTOM NOTIFICATION DELIVERIES

Related SOP(s), Form(s), Other Resource(s), and Rescinded Special Order(s):

A. Related SOP(s)

None

B. Form(s)

None

C. Other Resource(s)

Violence Intervention Program (VIP) Demonstration Action – Call-In Violence Intervention Program (VIP) Handbook

D. Rescinded Special Order(s)

None

### 2-64-1 Purpose

The purpose of this policy is to establish requirements when making contact with candidates identified by Violence Intervention Program (VIP) personnel, and to establish requirements for the delivery of a personalized gun violence intervention message, which is intended to reduce the likelihood of the candidate becoming a victim or perpetrator of gun violence.

# 2-64-2 Policy

It is the policy of the Albuquerque Police Department (Department) to seek out and directly communicate with individuals who are impacted by gun violence through a partnership of law enforcement, social service providers, and community stakeholders. Custom Notifications (CN) are primarily intended to be delivered to victims of gun violence, witnesses of gun violence, or individuals who have been associated with drivers of gun violence. The CN is comprised of three components: the community moral message explaining that the community wants them safe; the law enforcement message explaining the penalties; and the social services that extend resources.

# 2-64-3 Definitions

# A. Focused Deterrence

Identifies individuals most likely to commit violent gun-involved crimes, offers them the authentic opportunity to change their behavior before violence occurs, and intervenes with severe prosecution if there is further violence.





# CPOAB Draft 03/18/2021

B. Group/Gun Violence Intervention (GVI)

An intervention that seeks to reduce violence quickly and dramatically by influencing the behavior of groups or individuals identified to be drivers of gun violence. The GVI framework establishes direct communication with identified groups or individuals by a partnership of law enforcement, service providers, and community members.

C. Gun Violence Information Sharing (GVIS)

A meeting that is held between Department personnel and multi-agency law enforcement public safety partners that focuses on shooting with injury reviews, identifying groups and individuals that drive gun crimes, and intervention and enforcement strategies.

D. Influencer

A person who has a strong, influential relationship with a victim or perpetrator of gun violence, including but not limited to a spouse, parent, grandparent, or guardian.

E. Violence Intervention Program (VIP) Custom Notification (VIP CN) Delivery

An organized delivery of the gun violence intervention message to a high-risk individual, identified driver of violent crime, and/or gang/group member. These encounters/interactions are consensual and can be terminated by the individual at any time during the delivery.

F. Violence Intervention Program (VIP) Law Enforcement Lead

The Deputy Chief of the Investigative Bureau and/or their designee who is responsible for the law enforcement delivery of the VIP CN.

G. Violence Intervention Program (VIP) Program Manager

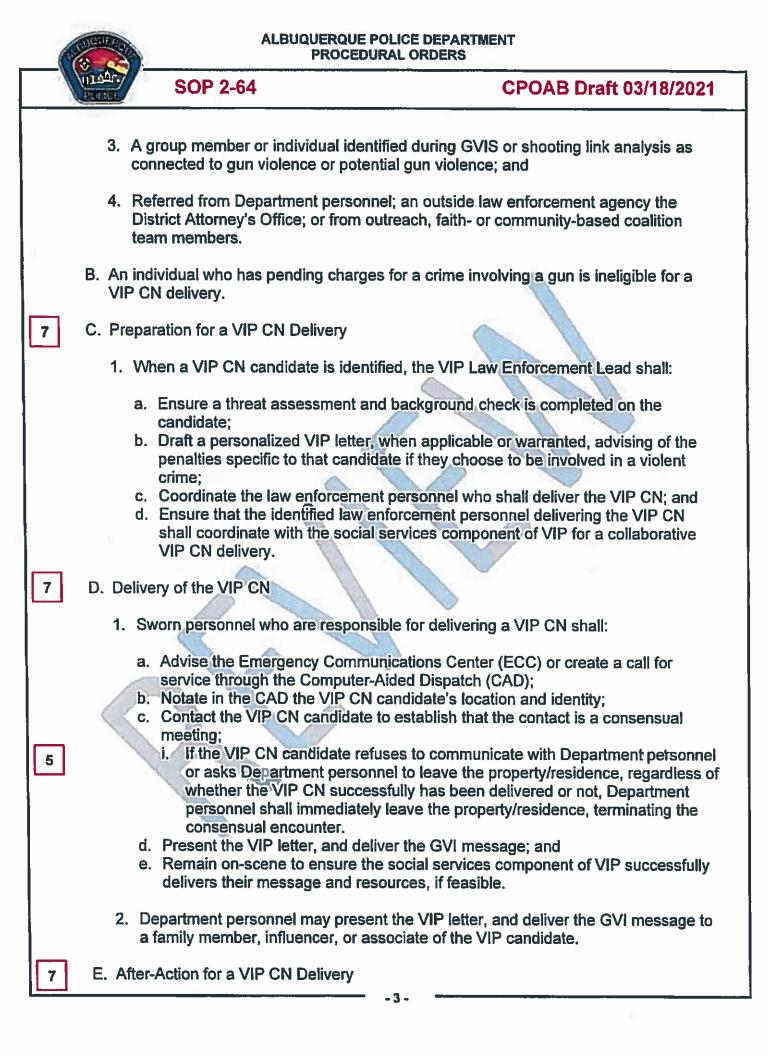
Department employee who is responsible for nurturing and maintaining the VIP partnership, coordinating among independent agencies and departments, and otherwise ensuring that the implementation goes smoothly by adding capacity where it is needed and engaging in collaborative problem solving.

#### 2-64-4 Procedures for VIP CN Deliveries for Adults

- A. To be identified as a VIP CN candidate, Department personnel working with the VIP shall determine the candidate was:
  - 1. A victim of a shooting;

7

2. Is an associate or influencer of an individual involved in a shooting;





7

- 1. Department personnel shall advise the ECC of the outcome of the VIP CN delivery, and the results shall be noted in the Computer-Aided Dispatch (CAD) report.
- 2. The VIP Law Enforcement Lead shall ensure the VIP CN delivery is recorded in the VIP record management database.

## 2-64-5 Procedures for VIP CN Deliveries for Juveniles

- A. To be identified as a VIP CN candidate who is a juvenile seventeen (17) years of age or younger, Department personnel working with VIP personnel shall determine the candidate was:
  - 1. A victim of a shooting;

**SOP 2-64** 

- 2. Is an associate of an individual involved in a shooting;
- 3. A driver of gun violence;
- 4. A group member or individual identified during GVIS or shooting link analysis as connected to gun violence or potential gun violence; and
- 5. Referred from Department personnel; an outside law enforcement agency; the District Attorney's Office; or from outreach, or faith- or community-based coalition team members.

### B. Preparation for a VIP CN Delivery

- 1. When a VIP CN candidate who is a juvenile is identified, the VIP Law Enforcement Lead shall:
  - a. Ensure a threat assessment and background check is completed on the candidate;
  - b. Contact the Juvenile Probation Office (JPO) to determine whether the juvenile is on probation and consider whether a VIP CN shall be delivered. This is determined by Juvenile Probation and/or Community Custody. Determination is made based on the consent of the parent/guardian and other factors Juvenile Probation has identified that may contribute to the success of the VIP CN;
  - c. If it is determined that a VIP CN shall be delivered, draft a personalized VIP letter advising the future legal penalties specific to that candidate, if they choose to be involved in a violent crime;
  - d. Coordinate the law enforcement personnel who shall deliver the VIP CN;
  - e. Ensure that the identified law enforcement personnel delivering the VIP CN shall coordinate with the social services component of VIP for a collaborative VIP CN delivery; and
  - f. The juvenile's parent or guardian must be present during the VIP CN delivery.

ALBUQUERQUE POLICE DEPARTMENT PROCEDURAL ORDERS					
SOP 2-64	CPOAB Draft 03/18/2021				
7 C. Delivery of the VIP CN					
1. Department personnel assigned to the VIP CN delivery shall:					
<ul> <li>a. Advise the ECC of the location of the VIP CN, the members of the VIP team delivering the VIP CN, and the identity of the VIP candidate;</li> <li>b. Contact the VIP candidate and confirm that the VIP Department personnel, sworn personnel and social services, has their permission to talk with the candidate;</li> <li>c. If the candidate consents to speak with VIP, present the VIP letter, and deliver the GVI message; and</li> <li>d. Remain on-scene to ensure the social services component of VIP successfully delivers their message and resources, if feasible.</li> </ul>					
a family member, influencer, or associa	VIP letter, and deliver the GVI message to the of the VIP candidate.				
7 D. After-Action for a VIP CN Delivery					
<ol> <li>Department personnel shall advise the ECC of the outcome of the VIP CN delivery, and the results shall be noted in the Computer-Aided Dispatch (CAD) report.</li> </ol>					
2. The VIP Law Enforcement Lead shall e VIP record management database.	ensure the VIP CN delivery is recorded in the				
2-64-6 Procedures for Identifying Sworn Notifications	Personnel to Deliver VIP Custom				
A. Command-level personnel are encouraged to deliver VIP CN's; however, any sworn personnel may deliver a VIP CN as long as the following requirements have been met					
1. The officer has attended a Department-recognized training or workshop on Custom Notifications; and					
2. The officer has accompanied the VIP I	aw Enforcement Lead on a VIP CN delivery.				

- 5 -

	ALBUQUERQUE POLICE DEPARTMENT PROCEDURAL ORDERS					
	Roller	SOP 2-36		CPOAB Draft 03/18/2021		
	2-36POLICE PRESS RELATIONS AND RELEASE OF POLICE IDENTIFICATION PHOTOGRAPHS					
	Related SOP(s), Form(s), Other Resource(s), and Rescinded Special Order(s):					
	A. Related	SOP(s)÷				
	1-2 S	Personnel Code of Conduct ocial Media ights and Safety of Onlooke connel Code of ConductNon	r <u>s</u> Ə			
	<u>B. Form(s)</u>					
	PD 1010	) <del>Ride Along Media Agreem</del>	entMedia/Photograph	ner Ride Along Agreement		
	C. Other R	esource(s)	1 p	10		
	New Mexico Inspection of Public Records eAct (IPRA)					
	D. Rescinded Special Order(s)					
	None					
	2-36-1=	-Purpose				
	Albuquerque F	f this policy is to outline the Police Department's (Department's semination_of_public_informed)	nent)'s commitment t			
	2-36-2Poli	icy				
	outlets modia	of the <u>Al<del>buquerque Police D</del> to inform the public about <u>its</u> keep the community safe.</u>				
	2-36-3	Definitions				
	A. Commu	inications Specialist				
	<u>public.</u>	in employee who oversees a in omployee who convocted nodia.				
L	<u>B.</u> ADire	ctor of Communications	-1			

ALBUQUERQUE POLICE DEPARTMENT PROCEDURAL ORDERS					
SOP 2-36	CPOAB Draft 03/18/2021				
A civilian employee who serves as a liaison between the outlets.	e Department and the news				
1. The Director of Communications is a <u>A</u> oivilian employ eversees all external communications meant to inform t					
<u>C.</u> ————————————————————————————————————					
A1. The PIO may be sworn <u>er non ewern percennel</u> a s eivilian employee (Communications Specialist) of the D 2. The PIO who serves as a liaison betwe news <u>outlets</u> media.	epartment.				
2-36-4——Rules and Responsibilities					
<ul> <li>A. Supervisors The Director of Communications shall:</li> <li>1. Initial and routine news media contacts will be hand highest ranking or designated supervisor/investigate when possiblCoordinates with the Communications responses to the news mediaoutlets;</li> </ul>	or at the coone of an incident_,				
[N/ 2. Coordinates with the Chief of Police, command staff external communication about policy, personnel, an cuporvicor will furnish statements to the PIO and no initial factual information about the incident.	d Department priorities; and The				
3. Serves as the on-call Communications Specialist/Pl         will immediately notify the PIO or on call PIO on the modia-and on-all newsworthy-events.         N/A         1. Supervisors will be responsible for immediately reported by the PIO or on the modiately reported by the responsible for immediately reported by the responsing the responsible for immediately reported by the responsible for	ir-release of information to the erting all-modia contacts <u>to the</u> spective Deputy Chief.				
5.3. Routino nows modia information such as traffic to battories can be handled by the en seene supervise					
B. The Communications Specialist/PIO-er-Communication	-Specialist shall:				
Pre-arranged law enforcement activities and the me a. With the permission of the Chief, members of the media will alongs.					

#### ALBUQUERQUE POLICE DEPARTMENT PROCEDURAL ORDERS



## SOP 2-36

# CPOAB Draft 03/18/2021

- b. A Department-Ride-Along-Request-must-be-completed-
- 1. Supervisors-<u>All-Department-employees (sworn and sivilian)</u> will not discuss or disseminate information to the media on insidents that they have no direct-knowledge of or when their personnel are not involved-If-the insident is of a serious nature, the matter will be referred to the <u>PIO-or-Chief's Office</u>, appropriate Commander or Deputy Chief. Coordinates with the Director of Communications to provide initial and routine responses to the news outlets media, which may include information about police responses to incidents;
- 2. Serve as the on-call Communications Specialist/PIO who is contacted through the Emergency Communications Center (ECC) about major incidents that may require the dissemination of public information through the news outlets; media: and
- 2. <u>The PIO shall eContact the appropriate supervisor prior to releasing information</u> pertaining to an on-going police incident or investigation.
- 3. Inquiries involving Department Policy will be referred to the appropriate Deputy ChiefPolicy Manager of the Compliance Bureau.

B. Personnel

1. Personnel will not discuss or disseminate information to the media without specific authorization from a supervisor and/or-PIO,

2.3. All civilian supervisors will refer news media contacts to their division commander.

C. SSupervisors shall inform their chain of command of news mediaoutlet inquiries, and actions taken with the Communications Specialist/PIO or Director of Communications to respond to inquiries.

D. On-scene supervisors shall:

1. COn score supervisors shall coordinate with the on-call Communications Specialist/PIO and/or the Director of Communications to determine a response to news outlet-media inquiries; and

2. POn scone supervisers shall provide facts and details about and incident when contacted by the Communications Specialist/PIO and/or the Communications Director of Communications. On-sScene supervisors and/or their supervisors are responsible for determining whether details of an incident can be released to the public.

Supervisors chall inform their chain of command of modia inquiries, and actions taken with the PIO or Director of Communications to respond to inquiries.

E. Release of Police Identification Photographs

G-The rRelease of Department personnel photographse shall be at the discretion of the Chief of Police and consistent with the New Mexico Inspection of Public Records Act. Release of Police Identification Photographs



# CPOAB Draft 03/18/2021

Release of any Department employee phote will be at the discretion of the Police Chief.

- F. Modia (and Public) Access to Crime Scenes and Critical Incidents
  - 1. Department pPersonnel shall not discuss or disseminate information to the news outletsmedia without specific authorization from a supervisor and/-or PIO, ac consistent with SOP 1-1-Personnel Code of Conduct and SOP Social Media.

#### D-Department

SOP 2-36

- <u>2. p</u>Personnel shall ensure the <u>news outletmodia</u> <u>representatives</u> respects the established perimeters of the scen<u>e.o-and-shall not prohibit news</u> <u>gatheringnewsgathering practices outside the</u>
- 3. Department personnel shall not prohibit newsgathering practices outside the established perimeters, consistent with SOP Rights and Safety of Onlookers.
- 4. If a conflict arises regarding the location of the news outletemodia, the on-scene supervisor and/or Incident Commander (IC) shall have authority to resolve the conflict with the news outlet. The supervisor and/or incident-commander C may contact the PIO<sub>7</sub> for assistance to resolve the conflict with the news outlet<del>news</del>.
- 5. The ICInsident-Commander or PIO may grant the news outletsmedia closer access with approval of the Insident CommanderIC as long as it does not interfere with law enforcement operations.
- 1.-. The Incident CommanderIC shallestablished-perimeters.
- a.-- If a conflict arises regarding the location of the media, percennel will notify an onduty supervisor, who will be responsible for resolving the conflict with the media representative on scene.

5. If the responding supervisor is unable to resolve the conflict,<u>t</u>The <u>on seene</u> supervisor will contact the PIO, who will be responsible for resolving the conflict with the news director of the affected media-outlet.

2. The Incident Commander or PIO (with appreval of the Incident Commander) may grant closer access to the media to the degree that it does not interfere with law enforcement operations.

- 3. The Incident Commander chall-establish a news outlet modia briefing-staging area and einsure the PIO is informed form the PIO.
- <u>6.</u>
- 4.7. The PIO shawill work in cooperation with the <u>news outlets</u> modia to ensure live broadcasts do not disclose information that could endangering law enforcement personnel or, police tastice, or the general public.



#### SOP 2-36

# CPOAB Draft 03/18/2021

#### E.G. Media Ride-Alongs

- 1. Members of the media will only be allowed to participate in ride alongs at the permission of the Chief of Police. Requests for media ride-alongs must shall first be approved by the Director of Communications.
  - a. The request shall then be approved by the Deputy Chief.
  - 4-
- The person requesting Aa ride-along shallmust complete the Department Form Media/Photographer Ride Along Agreementmm-must be completed.
   (PD 1010 Ride Along Modia Agreement).
- F.H. Multi-Agency/Multi-Jurisdictional Investigations
  - 1. The lead investigative agency is responsible will that for provide ing-or coordinateing the release of public information.
  - 2. The <u>Communications Specialist/PIO or designee for the lead agency shawill share</u> information with all involved agencies prior to release.